

EXECUTIVE SUMMARY

INTERNAL AUDIT REPORT

IQ202201<sup>1</sup> – IOM Baghdad

27 March to 14 April 2022

Issued by the Office of the Inspector General

<sup>&</sup>lt;sup>1</sup> The audit was undertaken under a piloted agile protocol.

# Report on the Audit of IOM Baghdad Executive Summary IO202201

The Internal Audit function of the Office of the Inspector General's conducted an audit of IOM Baghdad, Iraq (the "Country Office") from 27 March to 14 April 2022. Internal Audit aimed to assess adherence to financial and administrative procedures in conformity with IOM's rules and regulations and the implementation of and compliance with its internal control system.

Specifically, the audit assessed the risk exposure and risk management of the Country Office's activities, in order to ensure these are well understood and controlled by the local management and staff. Selected samples from the following areas were reviewed:

- a. Management and administration
- b. Human Resources
- c. Finance and Accounting
- d. Procurement and Contracting
- e. Information and Communications Technology
- f. Programme and Operations

The audit covered the activities of the Country Office from March 2020 to February 2022. The Country Office recorded the following expenses based on IOM financial records:

- January to December 2020 USD 185,414,837
- January 2021 to February 2022 USD 265,977,407

The internal audit was conducted in accordance with the Charter of the Office of the Inspector General and in general conformance with the *International Standards for the Professional Practice of Internal Auditing*.

## **Overall audit rating**

OIG assessed the Office as **Partially Effective**, **major improvements needed**, significant and/or material issues noted. Internal controls, governance and risk management practices are generally implemented, but have some weaknesses in design or operating effectiveness such that, until they are addressed, there is no reasonable assurance that the objectives are likely to be met.

This rating was mainly due to weaknesses noted in the following areas:

- 1. Cash based initiatives administration
- 2. Delegation of authority
- 3. Donor reporting
- 4. Vendor accounts
- 5. Implementing partners
- 6. Project release

## **Very High Priority Recommendations**

Prompt action is required within a month to ensure that processes will not be critically disrupted, and IOM will not be *critically* adversely affected in its ability to achieve its strategic and operational objectives.

There is one Very High Priority recommendation on Finance and Accounting, as follows:

• Consider the use of several financial service providers to remove conflicts of interest and improve internal controls over cash-based interventions administration.

## **High Priority Recommendations**

Prompt action is required within three months to ensure that IOM will not be adversely affected in its ability to achieve its strategic and operational objectives.

- 1. Three recommendations for Management and Administration and three recommendations for Programme and Operations aim to ensure that IOM assets are properly safeguarded, staff welfare is secured and that IOM operations are effective and efficient, as follows:
  - The current Chief of Mission should sign and distribute the Delegation of Authority.
  - The established workflow for donor reporting should be reviewed to include all responsibilities related to Country Office donor reporting.
  - The Country Office needs to identify a process owner to review purchase orders, Grant Agreements/Contracts, performance of Implementing Partners, Monitoring, etc.
  - Coordinate with the Headquarters improve the project activation timelines.
- 2. One recommendation on Finance and Accounting is directed towards the enhancement of the reliability and integrity of the Country Office's financial and operational information:
  - All open and long outstanding purchase requests and purchase orders must be reviewed to ensure that the corresponding goods/services or works have been received and recorded prior to project closure.

#### Limitations on the Scope of the Audit

Because of the concept of selective testing of data and inherent limitation of internal auditing, there is no guarantee that all matters of significance to IOM will be discovered by Internal Audit. It is the responsibility of Country Office local management to establish and implement internal

<sup>&</sup>lt;sup>2</sup> Out of 35 recommendations (very high - 2, high - 13, medium - 12, and low - 8) **26 were implemented** during the audit fieldwork, thus, only the remaining open recommendations are presented in the current summary.

control systems to assure the achievement of IOM's objectives in operational effectiveness and efficiency, reliable financial reporting and compliance with relevant laws, regulations, and policies. It is also the responsibility of local management to determine whether the areas the internal audit covered, and the extent of verification or other checking included are adequate for local management's purposes. Had additional procedures been performed, other matters might have come to Internal Audit attention that would have been reported.

This report is intended solely for information and should not be used for any other purpose.

## **ANNEXES**

## 1.1 Definitions

# **Audit Opinion**

Audit opinion on the overall adequacy of the internal controls, governance, and management processes, based on the number of audit findings and their risk levels.

Opinion	Definition
Effective	No significant and/ or material issue(s), or few moderate/ minor issues noted. Internal controls governance and risk management processes are adequately designed, well implemented, and effective, to provide reasonable assurance that the objectives will be met.
Partially Effective, Some improvements needed	Few significant issue(s), or some moderate issue noted. Internal controls, governance and risk management practices are adequately designed and well implemented, but a limited number of issue were identified that may present a moderate risk to the achievement of the objectives.
Partially Effective, Major improvements needed	Significant and/or material issues noted. International controls, governance and risk management practices are generally implemented, but have some weaknesses in design or operating effectiveness such that, until they are addressed, there is no reasonable assurance that the objectives are likely to be met.
Ineffective	Multiple significant and/or (a) material issue(s noted. Internal controls, governance and risk management processes are not adequately designed and/or are not generally effective. The nature of these issues is such that the achievement of objectives is seriously compromised.

## **Audit Recommendations – Priorities**

The following internal audit rating has developed in line with IOM Risk Management framework for prioritizing internal audit findings according to their relative significance and impact to the process:

Rating <sup>3</sup>	Control Effectiveness	Recommended action	Suggested timeframe
Very High	Issue represents a control weakness which could cause severe disruption of the process or severe adverse effect on the ability to achieve entity or process objectives.	Where control effectiveness is not as high as 'fully effective', take action to reduce residual risk to 'high' or below.	Action to be initiated in the short term, normally within 1 month.
High	Issue represents a control weakness which could have major adverse effect on the ability to achieve entity or process objectives.	Plan to deal with in keeping with the annual plan.	Action to be initiated in the medium term, normally within 3 months.
Medium	Issue represents a control weakness which could have significant adverse effect on the ability to achieve entity or process objectives.	Plan in keeping with all other priorities.	Action to be initiated in the longer term, normally within 1 year.
Low	Issue represents a minor control weakness, with minimal but reportable impact on the ability to achieve entity or process objective.	Attend to when there is an opportunity to.	Action to be initiated at the discretion of the risk owner.

<sup>&</sup>lt;sup>3</sup> IN/213 rev. 1 references five risk categories; IA does not consider very low risk issues, hence follows a four-scale rating.