



International Organization for Migration (IOM)
Organisation internationale pour les migrations (OIM)
Organización Internacional para las Migraciones (OIM)

**International Dialogue on Migration (IDM) 2012
Managing Migration in Crisis Situations**

**PROTECTING MIGRANTS DURING TIMES OF CRISIS:
IMMEDIATE RESPONSES AND SUSTAINABLE STRATEGIES**

Intersessional Workshop, 13-14 September 2012

Venue: World Meteorological Organization, Geneva

Final Agenda

The International Dialogue on Migration 2012 aims to enhance synergies between humanitarian and migration perspectives in the search for appropriate responses to migration crises. The second workshop in the series focuses on the plight of migrants who are caught up in crises in their countries of transit or destination. When countries of destination or transit experience political turmoil, conflict or natural disasters, their migrant populations often have few means to escape and ensure their own safety. Risks and vulnerabilities are exacerbated when migrants are in an irregular situation, or when countries of origin lack the resources, capacity and access to protect and assist their nationals abroad. Some migrants may be unable or unwilling to leave the crisis zone, while others may be forced to cross borders into neighbouring countries. As a result, repercussions may be felt regionally and beyond. Ultimately, migrants may escape crises by returning or being evacuated to their countries of origin, but challenges do not end there: countries of origin may struggle to receive and reintegrate large numbers of returnees, while the sudden loss of remittances may leave their families and home communities without income. The departure of migrant workers may also leave gaps in the labour markets of countries of destination which may in fact depend on migrant labour for post-crisis recovery and reconstruction. The overall objective of the workshop is therefore to support States in devising a framework of policies and actions to address the situation of migrants in crisis situations. Specifically, the exchanges of experiences and practices at the workshop will serve to identify: a) necessary, migrant-inclusive preparedness measures and inter-State cooperation mechanisms; b) practical solutions to protect and assist migrants stranded in crises, particularly the most vulnerable ones; c) policy interventions to address the longer term consequences for migrants and countries of origin and destination; and d) labour mobility strategies to contribute to long-term recovery and development.*

* The first workshop in the 2012 IDM series took place on 24-25 April 2012 on the theme "Moving to safety: migration consequences of complex crises". More information can be found on the IOM website.

13 September 2012 DAY I	
09:00 – 10:00	<i>Registration</i>
10:00 – 11:00	OPENING SESSION
	<p>WELCOME REMARKS</p> <ul style="list-style-type: none"> • Christian Strohal, Ambassador Extraordinary and Plenipotentiary, Permanent Representative of Austria to the United Nations Office and specialized institutions in Geneva, Chair of the IOM Council • William Lacy Swing, Director General, IOM
	<p>SETTING THE SCENE</p> <p>In a world in which more and more countries are host to large migrant populations, questions concerning the vulnerabilities of those migrants when a crisis strikes their country of destination are becoming increasingly relevant. The mass exodus of migrant workers from Libya in 2011 has brought home the scale and consequences that such migration crises can have, but 2011 was not the first time the international community has witnessed such events. In some cases, migrants may seek safety across borders; in others they may be unwilling or unable to leave; but generally they will face considerable hardship, violence and abuse, and a range of barriers to receiving protection and assistance. IOM will present some past examples of crises that had significant impact on migrant populations, principal challenges and lessons learnt.</p> <ul style="list-style-type: none"> • Gervais Appave, Director ad interim, Department of International Cooperation and Partnerships, and Mohammed Abdiker, Director, Department of Operations and Emergencies, IOM
11:00 – 13:00	SESSION I: THINKING AHEAD – PREPAREDNESS MEASURES AND COOPERATION MECHANISMS
	<p>While many crises may be sudden and unanticipated, governments and other actors can nonetheless establish systems ahead of time that will allow for a rapid and coordinated response in a given event. Where migrants caught in crisis are concerned, strong international cooperation is essential, as – at a minimum – both home and host States have responsibilities towards the migrant. The first session of the workshop will be dedicated to contingency planning and other preparedness measures that need to be in place ahead of a crisis. Issues to be discussed could include the need for basic data concerning the size and composition of the migrant population in a country, relevant provisions in migrant workers' labour contracts, appropriate consular arrangements, assessment of risk management capacities, mechanisms for inter-State cooperation and structured information exchange, and legislative frameworks to manage migration during crisis.</p> <p>Moderator: Thomas Gurtner, Humanitarian and Resident Coordinator of the United Nations System in Chad, United Nations Development Programme Resident Representative</p>

	<p>Speakers:</p> <ul style="list-style-type: none"> • Angela Pria, Director General, Department of Immigration and Civil Liberties, Ministry of the Interior, Italy • Amal Senalankadhikara, Chairman, Bureau of Foreign Employment, Sri Lanka, and K.O.D.D. Fernando, Additional General Manager, Bureau of Foreign Employment, Sri Lanka • Lee Young-ho, Deputy Director General, Bureau of Overseas Koreans and Consular Affairs, Ministry of Foreign Affairs and Trade, Republic of Korea <p>General Discussion</p>
13:00 – 15:00	<i>Afternoon Break</i>
15:00 – 15:45	CASE STUDY: LESSONS LEARNT FROM THE LIBYAN CRISIS
	<p>Over a period of six months, more than 800,000 migrant workers and their families escaped the fighting in Libya in the early part of 2011. Many were evacuated to their countries of origin, but a significant number still remains in Libya to this day. Reflecting on these events, this session will add a technical perspective to the discussions by bringing together actors who were directly involved in the response to the migration crisis in Libya. With a focus on coordination among governments and international agencies, the session will help draw some concrete lessons from their operational experience in Libya.</p> <p>Moderator: Vincent Houver, Chief of Mission, South Sudan, IOM</p> <p>Speakers:</p> <ul style="list-style-type: none"> • Moussa Mahamat Dago, Secretary General, Ministry of Foreign Affairs and African Integration, Chad • Mats Hultgren, Chief, Supply Support Operation Section, Office of the United Nations High Commissioner for Refugees • Alan Butterfield, Officer-in-Charge, Civil-Military Coordination Section, Office for the Coordination of Humanitarian Affairs <p>General Discussion</p>
15:45 – 18:00	SESSION II: IMMEDIATE RESPONSE – ASSISTANCE AND PROTECTION TO MIGRANTS STRANDED IN CRISES
	<p>An emergency situation, especially one involving large movements of people, poses considerable humanitarian, protection and logistical challenges. A migrant population affected by a crisis will present a variety of protection and assistance needs: effective identification and referral procedures are necessary for individuals with potential asylum claims who cannot return to their countries of origin, minors, victims of trafficking, or individuals with health needs. Migrants in an irregular situation or those who have lost their documentation are of particular concern. This session will allow participants to discuss emergency response from the point of view of protecting and assisting migrants caught in crisis: including direct humanitarian assistance and meeting basic needs,</p>

	<p>referral systems, emergency consular assistance, evacuation procedures, border management and admission policies where cross-border flows occur, health care and psychosocial support, and coordination between governments and humanitarian actors.</p> <p>Moderator: Susan Martin, Donald G. Herzberg Associate Professor of International Migration and Executive Director of the Institute for the Study of International Migration, Georgetown University</p> <p>Speakers:</p> <ul style="list-style-type: none"> • Hammad Abdullah Dahan, Minister Plenipotentiary, Secretary of the National Committee for Refugees Affairs, Ministry of Foreign Affairs, Yemen, and Zerihun Kebede Wudie, State Minister for Labour and Social Affairs, Ethiopia (joint presentation) • Akihiro Izumi, Official, Humanitarian Assistance and Emergency Relief Division, International Cooperation Bureau, Ministry of Foreign Affairs, Japan • Chainarong Vasanasomsithi, Director, Office of Public Sector Development, Department of Disaster Prevention and Mitigation, Ministry of Interior, Thailand • Andreas Wigger, Head, Central Tracing Agency and Protection Division, International Committee of the Red Cross <p>General Discussion</p>
	<p><i>End of Day 1</i></p>

14 September 2012 DAY II	
10:00 – 10:30	MIGRANTS' VOICE
	<ul style="list-style-type: none"> • Achta Ankori Mahamat, Chad <p>Moderator: Qasim Sufi, Chief of Mission, Chad, IOM</p>
10:30 – 13:00	SESSION III: SUSTAINABLE STRATEGIES – ADDRESSING LONG-TERM CONSEQUENCES FOR MIGRANTS, COUNTRIES OF ORIGIN AND COUNTRIES OF DESTINATION
	<p>Return or evacuation to their home countries may achieve immediate protection and safety for migrants caught in crises, but challenges continue especially where developing countries struggle to receive and reintegrate their nationals. Return home, in many cases, is return to unemployment. Families which depended on remittances may suddenly find themselves without income; and migrants themselves may have difficulties coping with the experience of sudden, often distressing return. For instance, access to continuity of health care and social services particularly for those with medical conditions is often limited. At the same time, migrant labour is still needed in the countries which they departed, but individuals often face formidable barriers to re-migrating legally and are prone to resorting to smugglers or to falling in the hands of traffickers. This session asks how these challenges can be addressed from a development perspective, including how migration can be integrated into the long-term solutions.</p>

	<p>Moderator: Neil Buhne, Director, Geneva Liaison Office, Bureau for Crisis Prevention and Recovery, United Nations Development Programme</p> <p>Speakers:</p> <ul style="list-style-type: none"> • Eduardo Bonilla Menchaca, Director of Consular Policy, Ministry of Foreign Affairs, Chile • Bui Quoc Thanh, Deputy Director General, Consular Department, Ministry of Foreign Affairs, Viet Nam • Olabisi Dare, Acting Director for Political Affairs, African Union Commission • Honorata O. Victoria, Chairperson, Kanlungan Centre Foundation, Philippines <p>General Discussion</p>
13:00 – 15:00	<i>Afternoon Break</i>
15:00 – 17:30	SPECIAL SESSION: PROTECTING AND ASSISTING MIGRANTS DURING TIMES OF CRISIS – THE WAY FORWARD
	<p>Situations of migrants stranded in crises remain a relatively novel area for policymakers. Migration, humanitarian, development and security policy need to converge and the activities of different national and international actors need to be coordinated in often challenging circumstances. This session will allow for broader reflections on the phenomenon and on areas for cooperation and capacity-building to resolve some of the challenges in providing protection and assistance to migrants in crisis situations. Panellists and participants are encouraged to make practical recommendations for future action by States and the international community.</p> <p>Moderator: William Lacy Swing, Director General, IOM</p> <p>Speakers:</p> <ul style="list-style-type: none"> • Dipu Moni, Minister of Foreign Affairs, Bangladesh • Moussa Faki Mahamat, Minister of Foreign Affairs and African Integration, Chad • Joseph Lual Achuil, Minister of Humanitarian Affairs and Disaster Management, South Sudan • Claus Sørensen, Director General, Directorate General for Humanitarian Aid and Civil Protection, European Commission • Abdoulkader Aghali, Deputy Director, Office of the Prime Minister, Niger <p>General Discussion</p>
17:30 – 18:00	CONCLUDING SESSION
	IOM Director General William Lacy Swing will present a summary of workshop conclusions.
	<i>End of Workshop</i>